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## **2026.40 Travel documents and the process of establishing identity of an applicant**

**European Migration Network  
Ad-hoc query**

**September, 2026**

# AD-HOC QUERY ON 2026.40 TRAVEL DOCUMENTS AND THE PROCESS OF ESTABLISHING IDENTITY OF AN APPLICANT

REQUESTED BY EMN NCP FINLAND ON 6 JULY 2026

COMPILATION PRODUCED ON 10 SEPTEMBER 2026

**Exported for:** Unrestricted Dissemination

**Responses from:** EMN NCP Austria, EMN NCP Belgium, EMN NCP Bulgaria, EMN NCP Croatia, EMN NCP Cyprus, EMN NCP Czech Republic, EMN NCP Estonia, EMN NCP Finland, EMN NCP France, EMN NCP Georgia, EMN NCP Germany, EMN NCP Greece, EMN NCP Hungary, EMN NCP Ireland, EMN NCP Italy, EMN NCP Latvia, EMN NCP Lithuania, EMN NCP Luxembourg, EMN NCP Netherlands, EMN NCP Poland, EMN NCP Portugal, EMN NCP Serbia, EMN NCP Slovakia, EMN NCP Slovenia, EMN NCP Spain, EMN NCP Sweden, EMN NCP Ukraine **(27 in total)**

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## BACKGROUND INFORMATION

The Finnish Immigration Service requests information from other EMN Member States on the practices that Member States have regarding entries on travel documents issued to foreign nationals. The query specifically concerns information whether the person's identity has been verified or not.

In Finland, a foreign national who does not possess the travel document of their country of origin may be issued either an alien's passport or a refugee travel document.

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Under section 134 of the Finnish Aliens Act, an alien's passport may be issued to a foreign national residing in Finland who has been granted a residence permit if:

they cannot obtain a national travel document; they are stateless; or there is another special reason, other than those referred to in paragraphs 1 or 2, for issuing an alien's passport.

Under section 135 of the Finnish Aliens Act, a refugee travel document is issued to a foreign national who has been granted refugee status as referred to in section 106 and whose refugee status has not been ceased or cancelled.

As part of the process of granting either of these travel documents, the applicant's identity is examined. If it has not been possible to establish the identity of the applicant, an entry to this effect is made in the alien's passport or refugee travel document.

### **WE WOULD LIKE TO ASK THE FOLLOWING QUESTIONS:**

We would very much appreciate your responses by **10 August 2026**.

1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO
2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.
3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.

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### RESPONSES

|                                                                                                          |  | Unrestricted Dissemination ? |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
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|  <b>EMN NCP Austria</b> |  | <b>Yes</b>                   | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No, Austrian passports do not contain such information.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/a.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/a.</p> |

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|  | <b>EMN NCP<br/>Belgium</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as an alien's passport or refugee travel document issued to third-country nationals? YES/NO</p> <p>No. The Directorate C2 Travel and Identity Documents of the Federal Public Service Foreign Affairs, Foreign Trade and Development Cooperation does not issue travel documents to third-country nationals, stateless persons or refugees whose identity has not been established. To assess applications, the Directorate bases its decisions on the information recorded in the National Register and on the residence permit. Where there is doubt regarding a person's identity or legal status/nationality, the Belgian residence permit bears the notation "(Decl.)". If this notation appears on the residence permit, the Directorate rejects the application for a travel document.</p> <p>(Source: Federal Public Service Foreign Affairs, Foreign Trade and Development Cooperation)</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A.</p> |
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|    | <b>EMN NCP<br/>Bulgaria</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p> |
|  | <b>EMN NCP<br/>Croatia</b>  | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p>                                                                                                                                                                                                                             |

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|                                                                                                             |  |            | <p>N/A.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|  <b>EMN NCP<br/>Cyprus</b> |  | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>YES. Cyprus issues Refugee Travel Documents to persons recognized as refugees and Alien's Travel Documents to certain third-country nationals who are unable to obtain a national passport from their country of origin, as well as for use in voluntary and forced return procedures. Information concerning the holder's identity is reflected in the travel document.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>NO. Travel documents are issued only where the identity of the holder has been satisfactorily established. Therefore, no specific remark indicating whether the identity has been verified or not is included in the travel document.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> |

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|                                                                                   |                                       |            | N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|  | <b>EMN NCP<br/>Czech<br/>Republic</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>NO.</p> <p>Travel documents issued to third-country nationals contain only the holder's identification data (e.g. surname, given name(s), date of birth, sex, nationality, document number and, where applicable, personal identification number) and biometric data in accordance with Czech legislation. For example, an alien's passport contains a machine-readable zone and an electronic chip storing biometric data (facial image and, where applicable, fingerprints). They do not contain any information related to the process or outcome of the establishment or verification of the holder's identity.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A Czech travel documents do not contain any indication showing whether the holder's identity has been verified. The document only contains the prescribed personal and biometric data and does not indicate the level of certainty regarding the establishment of identity.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> |

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|                                                                                     |                            |            | N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
|    | <b>EMN NCP<br/>Estonia</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p> |
|  | <b>EMN NCP<br/>Finland</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>YES</p>                                                                                                                                                                                                                                                                                                                                                                                                       |

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|  |  | <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>YES. If the Finnish Immigration Service has not been able to verify the applicant's identity, a note about this is made in the alien's passport or refugee travel document, stating that 'It has proved impossible to verify the identity of the holder'.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>In order for a person's identity to be considered verified, they must present reliable documents as proof of their identity.</p> <p>Examples of reliable documents:</p> <ul style="list-style-type: none"><li>• The passport of their country of nationality, either a valid or an expired one.</li><li>• Some other document issued by an authority of their country of nationality.</li></ul> <p>It must contain the following information:</p> <ul style="list-style-type: none"><li>• name, date of birth and place of birth</li><li>• photograph and possible other personal identifying characteristics</li><li>• citizenship.</li></ul> <p>The way they have obtained their passport or identity document, and the documents they used to obtain them, affect the reliability of these documents. Even if they prove their identity with a passport, for example, the Finnish Immigration Service will also take account of any</p> |
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|  |  | <p>information about their identity they have given earlier in Finland and abroad.</p> <p>In exceptional cases, the Finnish Immigration Service may consider a document issued by a country other than the applicant's country of nationality as reliable proof of their identity. This is possible if the Finnish Immigration Service can verify that the personal details in their document are based on reliable documents issued by the authorities of the applicant's country of nationality.</p> <p>When proving their identity, they must always present the original document. A copy is not sufficient. If the original document is in a language other than Finnish, Swedish or English, they must have it translated into one of these languages. The original document can be expired, it does not have to be valid.</p> <p>If the applicant wishes to prove their identity to remove the 'It has proved impossible to verify the identity of the holder' marking from their travel document, they can apply for a new travel document and present reliable information regarding their identity as described above. They can apply for a new alien's passport or refugee travel document at a service point of the Finnish Immigration Service.</p> <p>An Alien's passport or refugee travel document can still be issued to a person even if their identity is not established. As mentioned in context, if the person's identity cannot be considered established, an entry to this effect is made in the alien's passport or refugee travel document.</p> <p>As depicted above a person can establish their identity by providing official identity documents of their country.</p> <p>Establishment of identity of an applicant is also a crucial step of the naturalization process, and if the person's has not been able to verify their identity with official documents, their</p> |
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|  |  | <p>identity can still be considered established in other ways.</p> <p>In the absence of reliable documents, the Finnish Immigration Service will investigate and establish the person's identity. They will check what the applicant has told in Finland and abroad about their:</p> <ul style="list-style-type: none"><li>• name</li><li>• date of birth</li><li>• citizenship</li><li>• family ties</li></ul> <p>The applicant's identity is considered to be reliably established only after they have exclusively used the identity registered in the Population Information System of Finland for at least the past 10 years.</p> <p>If there are changes in their date of birth or citizenship, the counting of the ten-year period may start over. Even changes in their name may interrupt the ten-year period, if there is no justifiable reason for the change.</p> <p>Other changes related to their identity, such as information about their family ties, may interrupt the ten-year period if these changes can be considered to create a new identity for the applicant.</p> <p>Due to changes in legislation, there were changes regarding the establishment of identity process after 17 December 2025:</p> <p>Even if the applicant has only used the identity registered in the Population Information System of Finland for the past 10 years, their identity is not considered reliably established if they have been granted an alien's passport for obtaining a passport issued by their country of</p> |
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|                                                                                   |                           |            | <p>nationality, and they have not obtained a passport. However, they do not have to present a passport of their country of nationality if they are unable to obtain a passport for reasons beyond their control. In that case, they must provide proof that they have tried to obtain a passport. Such proof can be, for example, the following:</p> <ul style="list-style-type: none"> <li>• a document issued by the authorities of their country of nationality stating why they cannot be granted a passport</li> <li>• tickets for travelling to their country of nationality to obtain a passport, or</li> <li>• proof of contacting the authorities of their country of nationality and requests from the authorities relating to obtaining a passport.</li> </ul>                                                                                                                       |
|  | <b>EMN NCP<br/>France</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>Yes, in France, identity details are recorded in travel documents, including: full name, date and place of birth, height, eye colour, and home address.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>No, the travel document issued to foreigners does not indicate whether the identity has been verified. However, identity verification is conducted by case officers within the prefectures before the travel document is issued.</p> <p>Furthermore a travel document (except for the Travel Document for Foreign Minors) is only</p> |

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|                                                                                   |                            |            | <p>issued following the prior issuance of a residence permit, for which the application process ensures verification of civil status and nationality. Therefore, although the travel document does not explicitly state this verification whether the identity has been verified, thorough checks are carried out beforehand.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|  | <b>EMN NCP<br/>Georgia</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No.</p> <p>However, the relevant authorities have established internal procedures for identity verification. The process of establishing identity when issuing travel documents in Georgia:</p> <p>For the purpose of departing from Georgia, traveling abroad, and re-entering Georgia, the Public Service Development Agency (PSDA) under the Ministry of Justice (in accordance to the Law of Georgia on the Procedure for Registering Citizens of Georgia and Aliens Residing in Georgia, for Issuing an Identity (Residence) Card and a Passport of a Citizen of Georgia), issues a travel document to a refugee, and a travel passport to a person to a beneficiary of subsidiary protection. Issuance of the documents are preceded by the issuing a residence card with a personal identification number assigned (also done by the PSDA). To obtain a residence card, an international protection holder should submit a photograph and a document confirming the status of a refugee / subsidiary protection, granted to them by the Ministry of</p> |

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|                                                                                     |                            |            | <p>Internal Affairs of Georgia, according to the Law of Georgia on International Protection. Accordingly, when a residence card is issued to an international protection holder for the first time, the PSDA establishes the person's identity on the basis of the information contained in the status determination document issued by the Ministry of Internal Affairs, unless any other identity document is found in respect of that individual. In addition to the submitted document, during examination of the application for the issuance of a residence card, the individual's information is verified against the data maintained in the PSDA' database. The verification includes comparing the photograph submitted against other photographs stored in the database in order to prevent duplicate identity registration.</p> <p>It is noteworthy that the electronic residence cards and travel documents issued by Georgia also contain the holder's fingerprints.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A.</p> |
|  | <b>EMN NCP<br/>Germany</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |

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|  |  | <p>YES.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>YES. Pursuant to Section 4 (6) of the Ordinance Governing Residence, passport substitutes (e.g. the travel document for foreigners) may be issued with a note stating that the personal data is based on information provided by the applicant. This also applies to passport substitutes under subsection (1) nos. 3 and 4 (the travel document for refugees or stateless persons) if there are serious doubts as to the applicant's identifying information.</p> <p>The decision to issue a passport substitute with a note clarifying that the data relies on information provided by the applicant rests within the discretion of the issuing authority. However, this discretion is usually exercised in such a way that the note is included in the passport substitute.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>Depending on the legal context, the process for establishing a person's identity differs.</p> <p>Pursuant to the asylum procedure, a foreigner's identity is initially established by means of a passport, passport substitute, or another recognized identity document. In the absence of such documentation, the competent authority is required to extract data from mobile data carriers or other digital storage media. This measure applies only if necessary for identity verification and if the underlying purpose cannot be accomplished through less restrictive means.</p> <p>Regarding both the issuance of a permanent settlement permit based on humanitarian</p> |
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|  |  | <p>grounds and naturalization, the verification of a foreigner's identity follows a tiered model. Initially, the applicant shall be requested to produce a valid passport, which constitutes the primary method of identity verification. In the absence of a passport—provided that obtaining one is objectively impossible or subjectively unreasonable—the applicant shall be required to submit alternative official documentation.</p> <p>These may include passport replacement documents or other official photo identification (e.g. an identity card). If complying with this request is likewise objectively impossible or subjectively unreasonable, the applicant may be asked to present other official documents, such as a birth certificate or a driver's license. Should this also prove objectively impossible or subjectively unreasonable, other forms of evidence -including witness testimony- may be requested. If this is also objectively impossible or subjectively unreasonable, identity may be established solely based on the applicant's own statements. This remains a measure of last resort to guarantee that applicants unable to verify their identity by other means retain the possibility to exercise their right to a travel document. This procedure was established by the Federal Administrative Court for naturalisation cases, but it is applied similarly when issuing permanent settlement permits following residence titles on humanitarian grounds.</p> <p>It should be noted, however, that while a legal procedure exists to establish a foreigner's identity during the asylum process, their identity does not need to be fully established by the time the asylum procedure concludes. Ultimately, the identity must be verified during the naturalisation procedure at the very latest.</p> <p>The travel document for refugees is typically issued subsequent to the official recognition of refugee status. No distinct identity verification procedure is required for the issuance of the travel document after the foreigner's refugee status has been established.</p> |
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|  | <b>EMN NCP<br/>Greece</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>Yes. In Greece, the competent national authority on this issue is the Hellenic Police, which is responsible for the issuance of travel documents for beneficiaries of international protection. More specifically, pursuant to the Greek Laws No. 3103/2003, No. 5187/2025 and No. 5307/2026, as well as Ministerial Decision No. 10302/2020, the Hellenic Police is responsible for receiving applications and supporting documentation, collecting fingerprints for the purpose of issuing travel documents and ultimately producing and issuing such documents, while ensuring compliance with the applicable security standards (security features and technical specifications), as laid down in national, international and EU legislation and in particular Regulation (EC) No. 2252/2004. Consequently, all international standards for the printing of travel documents are adhered to, allowing for any necessary legal verification of the holder.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A. Please see answer in question 1.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> |

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|                                                                                   |                            |            | N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
|  | <b>EMN NCP<br/>Hungary</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>Yes.</p> <p>Asylum-related aspects<br/>In accordance with the provisions of Government Decree No. 101/1998 (of 22 May) travel documents issued by the Asylum Authority of the Hungarian immigration authority to beneficiaries of temporary protection, to beneficiaries of subsidiary protection, and to refugees contain the following details related to the establishment of identity: The person's first and last name, place and date of birth, gender, nationality or statelessness status, photograph, and handwritten signature. The travel documents also include the legal status of the third-country national or persons with stateless status, as well as the number, date of issuance, and period of validity of the travel document, along with the name and official stamp of the issuing Hungarian passport authority.</p> <p>Aliens policing-related aspects<br/>In Hungary, the following persons may be entitled to a travel document according to Act XC of 2023 on General Rules for the Admission and Right of Residence of Third-country Nationals (hereinafter referred to as Act XC of 2023), if their country of citizenship does not issue one:<br/>a/ a consular officer of Hungary shall issue a travel document to a third-country national with a permanent residence permit whose travel document has been lost or destroyed abroad and cannot be replaced abroad or can only be replaced with disproportionate difficulty, and therefore there is no possibility of his/her return to the territory of Hungary, a person</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|  |  | <p>recognized as a person with stateless status by Hungary whose travel document has been lost, stolen, destroyed or cannot be obtained within a reasonable time for any other reason, and for this reason there is no possibility of his/her return to the territory of Hungary.</p> <p>b/ within the territory of Hungary, the immigration authority shall issue a travel document for the return of a third-country national to his/her country of permanent residence if his/her lost or destroyed travel document cannot be replaced, to a third-country national with a permanent residence permit – for the purpose of travelling abroad – entitling him/her to return to the territory of Hungary, if (s)he does not have a valid travel document from his/her country of origin and it cannot be replaced for reasons beyond his/her control, to a person with stateless status residing in the territory of Hungary – for the purpose of travelling abroad – entitling them to return to the territory of Hungary within the period of validity.</p> <p>Travel documents according to Act XC of 2023 will be issued in accordance with personal data already included in the official register or according with the clients' former expired passport, except in the case of persons with stateless status, who verify their personal data with other documents, e.g., birth certificate, school certificates.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>No.</p> <p>Asylum-related aspects</p> <p>A travel document issued by the Asylum Authority does not indicate whether the identity of the passport holder has been verified or not. During the asylum procedure, the authority establishes the applicant's identity based on the applicant's statements, biometric data, and documents. During the procedure, the applicant must provide basic personal information (e.g., name, place and date of birth, citizenship, native language) The immigration authority and the</p> |
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## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                   |                            |            | <p>police verify any passports, identification cards, or birth certificates that may have been submitted. If the applicant does not have valid documents, the procedure is conducted based on the available documentation and interviews.</p> <p>Aliens policing-related aspects</p> <p>Travel documents issued according to Act XC of 2023 does not contain entry in the foreigners' passport regarding the questionable identity of the person, given that their identities are known and confirmed previously, there is no indication in the travel document on the basis of which personal data was recorded not even for persons with stateless status.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p> |
|  | <b>EMN NCP<br/>Ireland</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No.</p> <p>Details relating to the establishment of a person's identity are not 'entered in Irish refugee travel documents. A refugee travel document is issued in the name provided by the applicant and recorded in the grant letter they receive regarding their application.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p>                                                                                                                                                                                                    |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                   |                                        |                   | <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p>                                                                                                                                                                                                                                                                                                                                                                                                   |
|  | <p><b>EMN NCP</b><br/><b>Italy</b></p> | <p><b>Yes</b></p> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>NO</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|  | <p><b>EMN NCP</b><br/><b>Latvia</b></p> | <p><b>Yes</b></p> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO<br/>No.</p> <p>In Latvia two types of passport-like documents are issued:<br/>Refugee travel document<br/>Travel document for a person granted subsidiary protection.<br/>Such a travel document also serves as an identity document.</p> <p>Identity Documents Law of Latvia stipulates that a person shall be identified prior to the issuance of an identity document. Meanwhile, Paragraph 3 of the same Section stipulates that if a refugee or a person granted subsidiary protection is receiving an identity document in Latvia for the first time, the identity of the respective person shall be verified by an asylum seeker's identity document issued by the State Border Guard.</p> <p>The cover of the Refugee travel document features the inscription:<br/>"CONVENTION OF 28 JULY 1951" Page 3 of the refugee travel document includes the following text:<br/>"Document on the basis of which the present document is issued / Document sur la base duquel ou desquels le présent titre est délivré: "<br/>Page 10 and the subsequent pages of the refugee travel document feature the inscription:<br/>"CONVENTION OF 28 JULY 1951"</p> <p>Page 42 of the refugee travel document features the following text:<br/>"This travel document is the property of the Republic of Latvia.<br/>The document is issued to its holder solely for travel purposes; it may also substitute a passport of the country of citizenship, but this in no way affects the holder's citizenship.</p> |
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## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                     |                              |            | <p>If the holder of the document settles in a country other than the one that issued this document and wishes to travel again, they must obtain a new travel document from the relevant authorities of that country. (The issuing authority of the new document shall return the previous travel document to the issuing authority in the country of previous residence.) The holder of the document is permitted to return to the Republic of Latvia within the validity period of this document.”</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/a</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person’s identity to be considered established? Please explain the process of establishing a person’s identity.</p> <p>N/a</p> |
|  | <b>EMN NCP<br/>Lithuania</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien’s passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                                                 |  |            | <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|  <b>EMN NCP<br/>Luxembourg</b> |  | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>NO. In Luxembourg there are no details related to the establishment of identity entered in refugee travel documents or alien's passports.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                   |                                |            | N/A.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
|  | <b>EMN NCP<br/>Netherlands</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>NO.</p> <p>Information regarding the establishment of the identity is not mentioned in the travel documents, such as alien's passport or refugee travel document. For obtaining one of these travel documents the foreign national needs to be in the possession of a valid Dutch residence permit.[1] In the process of obtaining a residence permit, the identity of the foreign national is already established. This identity is then registered in the Dutch Personal Records Database (Basisregister Personen, BRP).</p> <p>The request for a travel document is filed at a municipality. The municipality is also the responsible body for issuing the travel documents. They perform checks regarding the nationality of the foreign national, the entry into the Dutch Kingdom, and the validity of stay in the Netherlands. Moreover, it is checked whether the information on the residence permit corresponds with the information in the BRP. The Dutch Migration and Naturalisation Service only checks whether there are any objections under immigration law to the issuance of a permit. The advice is sent to the municipalities, but the municipalities are not obliged to follow this advice.</p> <p>In conclusion, when applying for a travel document there is no specific identity check of the foreign national. However, it is implicitly present in the overall process and checks that are done before handing a travel document.</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                     |                           |            | <p>^</p> <p>Rijksdienst voor Identiteitsgegevens, Reisdocument voor vreemdelingen, last accessed 8 July 2026.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A.</p> |
|  | <b>EMN NCP<br/>Poland</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>NO</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A</p>                                                                                                              |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                   |                             |            | <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|  | <b>EMN NCP<br/>Portugal</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>YES.</p> <p>In Portugal the Institute of Registries and Notariat (IRN) examines the application and supporting documents submitted by the person requesting the passport and schedules an appointment for the collection of biometric data. The issuance of a passport to a foreign national therefore entails verification of the applicant's identity, assessment of the documentation provided, confirmation that the legal requirements for issuing the document are met, and the collection of the applicant's biometric data.</p> <p>It should also be noted that, in the context of verifying the identity of a foreign applicant, the IRN follows a number of additional procedures. These include consulting the Agency for Integration, Migration and Asylum (AIMA) database, specifically the SIISEF information system, in order to verify and confirm the applicant's identification details and residence permit status; requesting information from the Directorate-General for the Administration of Justice (DGAJ) on any existing declaration of contumacy concerning the applicant; and requesting information from the Border and Foreigners Coordination Unit (UCFE) regarding any precautionary measures recorded against the applicant or their identity/travel documents.</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|  |  | <p>Applications may be submitted in Portugal by foreign nationals who are legally resident in the country and hold a valid residence permit, provided that they fall into one of the following categories: nationals of a country that does not have an embassy or consulate in Portugal; stateless persons; or individuals who can demonstrate that they are unable to obtain another passport.</p> <p>Where the passport application concerns a person under 18 years of age or an adult subject to a guardianship/protective measures regime, both the person for whom the passport is being requested and their legal representative must be present. The following documents must be submitted:</p> <ul style="list-style-type: none"><li>- A valid identification document of the person to whom the passport is to be issued (Residence Permit);</li><li>- A valid identification document of the person exercising parental responsibilities or acting as the legal representative of the protected adult (Identity Card, Passport or Residence Permit);</li><li>- Documentary evidence that the person exercising parental responsibilities is lawfully residing in Portugal (valid passport, valid visa or residence permit), where that person is a foreign national.</li></ul> <p>With regard to the possible issuance of other types of travel documents to foreign nationals, in particular those issued to refugees under the international protection regime, the procedure followed by AIMA is, in general terms, based on principles similar to those applied by the IRN with regard to the verification of the applicant's identity, the assessment of the supporting documentation submitted, the confirmation that all legal requirements are fulfilled, and the validation of matters relating to parental responsibility, where applicable. Following the processing of the application by AIMA services, which verifies and validates all information contained in the application, including identification data and the applicable legal requirements, before its subsequent referral for the issuance of the respective Refugee Travel</p> |
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## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|  |  | <p>Document.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>NO.</p> <p>Notwithstanding the identity verification carried out as part of the passport application and issuance procedure, passports issued in Portugal do not contain any field or explicit indication stating whether the holder's identity has been verified. The document merely displays the holder's identification details and does not include any visible classification or annotation relating to the level or degree of identity verification, as appears to be the case in Finland.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>Although the answer to Question 2 is negative, it should be noted that, under the Portuguese procedure, identity is established through an assessment of the documents submitted, in particular the applicant's residence permit, the available administrative records, and the collection of biometric data.</p> <p>For the issuance of a passport to a foreign national in Portugal, the IRN verifies the applicant's identification details and legal status prior to issuing the document, relying in part on the identity verification previously carried out by AIMA, which, as the authority specifically mandated and equipped for this purpose, conducts such assessment when granting the residence permit. The law further provides that, in order to confirm that the applicant meets</p> |
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## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                     |                           |            | <p>the requirements for the issuance of this type of passport, the IRN may request and obtain information from AIMA and from the services of the Ministry of Foreign Affairs.</p> <p>In summary, the identity of a foreign national applying for a passport is, as a rule, established beforehand through the immigration, residence or international protection procedures conducted by AIMA. When issuing a passport to a foreign national in Portugal, the IRN verifies the documentation submitted and collects biometric data, but the initial determination of the third-country national's identity normally stems from procedures carried out under AIMA's responsibility.</p> <p>As previously noted, however, there is no statement, annotation or indication in passports issued to foreign nationals expressly specifying whether the holder's identity has been considered verified, nor is there any grading or classification of the level of certainty associated with the identification or verification process. It should also be noted that making false statements in order to obtain a passport, forging a passport or related official forms, using a forged passport, or using another person's passport are criminal offences punishable under the Portuguese Criminal Code.</p> |
|  | <b>EMN NCP<br/>Serbia</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>NO</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                   |                             |            | <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p>                                                                                                                                                                                                                                                                                                                                                                                                  |
|  | <b>EMN NCP<br/>Slovakia</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>NA</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>NA</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|    | <b>EMN NCP<br/>Slovenia</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No. In the Republic of Slovenia, no information or notes related to verifying the identity of the holder of a foreigner's passport or a refugee passport are entered into the passport. Regarding the issuance of passports for refugees or the foreigner's passport to persons who have been granted refugee status (refugee passport) or subsidiary protection status (foreigner's passport), there are no provisions specifying how their identity must be established. They are issued even if identity is not indisputably established, provided that a foreigner's passport is issued to a person granted subsidiary protection only if they do not possess a national passport. If they do possess one, they must use the latter.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A</p> |
|  | <b>EMN NCP<br/>Spain</b>    | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|                                                                                   |                           |            | <p>No.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>N/A.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>N/A.</p>                                                                                                                                                                                                                                                                                                                                                                        |
|  | <b>EMN NCP<br/>Sweden</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>Yes.</p> <p>If an applicant has not been able to prove her/his identity, the person's alien's passport/travel document may state that the person's identity has not been proven.</p> <p>Chapter 2, Section 8 and 13 of the Swedish Aliens Ordinance (utlänningsförordningen, 2006:97) states that when an alien's passport/travel document is issued, it may be provided with a note that the holder's identity has not been proven ("ej styrkt" in Swedish).</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity</p> |

## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|  |  | <p>has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>Aside from the aforementioned note about situations when the holder's identity has not been proven, there are no other indications. I.e. it is not outright stated that the holder's identity has been proven, in situations where that is the case.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>Concerning Swedish citizenship and many types of residence permit, it is a requirement that the applicant's identity has been proven ("styrkt"). In some cases, it may be sufficient for the applicant to make her/his identity probable ("sannolik identitet"). Also, for example in certain cases concerning international protection, there may exist a legal basis to grant a residence permit even if the applicant has not made her/his identity probable.</p> <p>In case law from the Swedish Migration Court of Appeal (Migrationsöverdomstolen), a person's identity has been defined as consisting of the person's name, date of birth and, at least as a basis, the person's citizenship. But in determining a person's identity one may also need to consider other information about the person, such as information about her/his place of birth. When determining a person's identity, the typical premise is that an assessment is made based on available documentation such as a valid passport or other identity documents. In some cases, such as applications for Swedish citizenship, there may be a requirement of a personal appearance by the applicant to enable an identity check. For example, see the Swedish Migration Agency's regulation MIGRFS 2026:6, which can be found here: <a href="https://www.migrationsverket.se/om-migrationsverket/styrning-och-uppfoljning/foreskrifter.html">https://www.migrationsverket.se/om-migrationsverket/styrning-och-uppfoljning/foreskrifter.html</a></p> <p>The process of determining a person's identity can broadly be described as necessitating an</p> |
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## Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant

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|-----------------------------------------------------------------------------------|----------------------------|------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                                                   |                            |            | <p>overall assessment of the circumstances of each individual case.</p> <p>The Swedish Migration Agency has published a number of legal positions about the identity assessment; see, for example, <a href="https://lifos.migrationsverket.se/dokument?documentSummaryId=48398">https://lifos.migrationsverket.se/dokument?documentSummaryId=48398</a></p>                                                                                                                                                                                                                                                                    |
|  | <b>EMN NCP<br/>Ukraine</b> | <b>Yes</b> | <p>1. In your country, are any details related to the establishment of identity entered in travel documents, such as alien's passport or refugee travel document issued to third country nationals? YES/NO</p> <p>No.</p> <p>2. If you answered YES to question 1, is it indicated in travel documents whether the identity has been verified or has not? YES/NO If YES, please elaborate how.</p> <p>No.</p> <p>3. If you answered YES to question 2, what level of certainty is required for a person's identity to be considered established? Please explain the process of establishing a person's identity.</p> <p>-</p> |

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## **Ad-Hoc Query on 2026.40 Travel documents and the process of establishing identity of an applicant**