

Integration of beneficiaries of international protection into the labour market in Belgium

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Scope and Objective

- Scope: positive outcome of the asylum procedure
 - BE = refugee status or subsidiary protection status
- Labour market access and labour market participation
- Support measures:
 - Language courses
 - Orientation courses
 - Education
 - Vocational training

- Recognition of qualifications
- Counselling services
- Access to housing
- Guaranteed minimum income
- Access, organisation, actors involved, obstacles and best practices



Access to employment

- Refugee status = own nationals (no work permit/professional card required and no labour market test)
- Subsidiary protection: work permit type C/professional card
- Other TCN's: depends on the residence permit, a work permit type B may be required and several conditions might apply
- Asylum Applicants: waiting period reduced from 6 to 4 months
- Impact of recent and upcoming developments ?
 - Refugees: (initial) permit of 5 years
 - Single permit ?



Protection Status Granted

(refugee status and SPS, children included)

| TIME/SEX | Total | Males | Females |
|-------------|--------|-------|---------|
| 2008 | 3.505 | 2.055 | 1.450 |
| 2009 | 2.905 | 1.780 | 1.125 |
| 2010 | 3.510 | 2.355 | 1.150 |
| 2011 | 5.075 | 3.145 | 1.930 |
| 2012 | 5.555 | 3.560 | 1.990 |
| 2013 | 6.280 | 4.000 | 2.280 |
| 2014 | 8.045 | 4.865 | 3.180 |
| 2015 | 10.475 | 6.550 | 3.925 |
| 2016 (4/11) | 13.370 | 9.142 | 4.228 |

Source: Eurostat and CGRS database





(refugee status and SPS, children included, state of play on 4 Nov)

| NATIONALITY | Number of persons | % of total |
|--------------------|-------------------|------------|
| Syria | 6.358 | 48 |
| Iraq | 2.819 | 21 |
| Afghanistan | 1.114 | 8 |
| Somalia | 849 | 6 |
| Others | 2.230 | 17 |
| Total (4 Nov 2016) | 13.370 | 100 |

Source: CGRS database



Profile: Protection status granted in 2015 (adults):

- Age distribution: 65,7% from 18 to 34 years
- Educational level: (indicative data)
 - 14% illiterate or no education at all
 - 21% one or more years of primary education
 - 41% one or more years of secondary education
 - 24,6% some form of higher education

Educational level (and standards of a certain level) can differ significantly from one country of origin compared with another

Profession in the country of origin:

Largest categories: householders, merchants, shopkeepers, students, employees, workers and farmers/shepherds



Labour market participation

Employment gap natives vs immigrants (18-64):
 73,3% (BE origin) vs 42,5 % (non-EU origin)

(Socioeconomic Monitoring Report - Nov 2015)

 Longitudinal research project CAREERS: 4 years after the refugee status was granted (42% of the refugees of working age were employed, 13% unemployed)





Related to the characteristics of beneficiaries of international protection:

- Language barrier
- Low educational level and/or lack of relevant work experience
- Traditional gender-roles
- Emotional ballast and lost time along the route
- Limited mobility (and discrepancy housing jobs)



Practical obstacles to employment

Related to the structure and requirements of the Belgian labour market:

- Job requirements
- Lack of recognition of qualifications and competences
- Obstacles to become self-employed
- Discrimination or reluctance of employers
- Structural characteristics of the Belgian labour market
 - High cost of labour
 - Segmented labour market and low mobility
 - Insiders vs Outsiders



Support Measures

- Competence of the regions and communities/local level
 - Integration and civic integration (language, orientation courses, professional orientation)
 - Vocational training and assistance: PES (Actiris, VDAB, Forem, ADG)
 - Recognition of qualifications
- Tailored towards beneficiaries of international protection?
 - Similar access to support measures as other TCN's or own nationals
 - Lack of differentiation in most monitoring instruments
 - Task forces & additional budgets



Support Measures: deficiencies

- Sufficient additional budgetary allocations? Waiting lists for language, educational or vocational training courses, etc
- Lack of robust impact assessments of integration measures
- Shortage of affordable housing (+ reluctance of landlords)
- Linear trajectories (for instance: language requirements for educational or vocational training)
- Lack of an inclusive system for early-skills assessment and recognition of (technical) competences
- Need for more tailored programmes and workplace training
- Many actors involved with different missions + competences at federal, regional and local level



Support Measures: best practices

- Subsidised vocational and educational training programmes
- Compulsory character of language and orientation courses
- More flexibility regarding diploma recognition
- Individual training programmes and contextual learning
- Subsidised social employment (Article 60)
- Housing: transition period, social housing, subsidies and allowances



Mission Impossible?

Huge challenges and many obstacles, but:

- Positive attitude amongst a wide range of actors involved (authorities as well as non-governmental stakeholders)
- Many beneficiaries of international protection are resilient and strongly motivated
- labour market integration of beneficiaries of international protection requires time!





BE EMN report and syntheses report:

http://www.emnbelgium.be/publication/integration-beneficiaries-international-protection-labour-market-belgium-and-eu-emn

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